Click on PDF or Excel link above for additional tables containing more detail and breakdowns by filing status and demographic groups.

Table T19-0017

Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable

Baseline: Current Law

Distribution of Federal Tax Change by Expanded Cash Income Percentile, 2019¹

Summary Table

| Furner ded Cash Income | | Tax Units with Ta | x Increase or Cut ⁴ | | Percent Change | Share of Total | - 0 - | Average Federal Tax Rate ⁶ | | |
|---------------------------|------------------|------------------------|--------------------------------|------------------------|---------------------|----------------|-------------|---------------------------------------|-----------------------|--|
| Expanded Cash Income | With T | Tax Cut | With Tax Increase | | in After-Tax | Federal Tax | Federal Tax | Change (9/ | l lu de v the | |
| Percentile ^{2,3} | Pct of Tax Units | Avg Tax Change (\$) | Pct of Tax Units | Avg Tax Change (\$) | Income ⁵ | Change | Change (\$) | Change (% Points) | Under the Proposal | |
| Lowest Quintile | 17.4 | -490 | 0.0 | 0 | 0.6 | 44.4 | -90 | -0.6 | 2.4 | |
| Second Quintile | 17.8 | -540 | 0.0 | 0 | 0.3 | 41.7 | -100 | -0.3 | 7.4 | |
| Middle Quintile | 4.8 | -560 | 0.0 | 0 | 0.0 | 10.7 | -30 | 0.0 | 12.3 | |
| Fourth Quintile | 0.5 | -740 | 0.0 | 0 | 0.0 | 1.2 | * | 0.0 | 15.7 | |
| Top Quintile | 0.2 | -970 | 0.0 | 0 | 0.0 | 0.6 | * | 0.0 | 23.4 | |
| All | 9.6 | -520 | 0.0 | 0 | 0.1 | 100.0 | -50 | -0.1 | 18.1 | |
| Addendum | | | | | | | | | | |
| 80-90 | 0.2 | -940 | 0.0 | 0 | 0.0 | 0.3 | * | 0.0 | 18.7 | |
| 90-95 | 0.2 | -970 | 0.0 | 0 | 0.0 | 0.2 | * | 0.0 | 20.2 | |
| 95-99 | 0.2 | -1,070 | 0.0 | 0 | 0.0 | 0.1 | * | 0.0 | 22.6 | |
| Top 1 Percent | * | ** | 0.0 | 0 | 0.0 | 0.0 | 0 | 0.0 | 30.2 | |
| Top 0.1 Percent | 0.0 | 0 | 0.0 | 0 | 0.0 | 0.0 | 0 | 0.0 | 31.3 | |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

* Non-zero value rounded to zero; ** Insufficient data

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The breaks are (in 2018 dollars): 20% \$25,900; 40% \$51,300; 60% \$91,000; 80% \$162,700; 90% \$237,100; 95% \$339,200; 99% \$820,300; 99.9% \$3,812,200.

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes.

PRELIMINARY RESULTS

1-Apr-19

Table T19-0017 Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable Baseline: Current Law Distribution of Federal Tax Change by Expanded Cash Income Percentile, 2019 ¹ Detail Table

| Expanded Cash Income | Percent of Tax Units ⁴ | | Percent Change | Share of Total Federal Tax — | Average Federal Tax Change | | Share of Fed | eral Taxes | Average Federal Tax Rate ⁶ | |
|---------------------------|-----------------------------------|----------------------|-------------------------------------|---------------------------------|----------------------------|---------|----------------------|-----------------------|---------------------------------------|-----------------------|
| Percentile ^{2,3} | With Tax Cut | With Tax Increase | in After-Tax Income ⁵ | Federal Tax Change | Dollars | Percent | Change (% Points) | Under the Proposal | Change (% Points) | Under the Proposal |
| Lowest Quintile | 17.4 | 0.0 | 0.6 | 44.4 | -90 | -19.3 | -0.1 | 0.5 | -0.6 | 2.4 |
| Second Quintile | 17.8 | 0.0 | 0.3 | 41.7 | -100 | -3.3 | -0.1 | 3.4 | -0.3 | 7.4 |
| Middle Quintile | 4.8 | 0.0 | 0.0 | 10.7 | -30 | -0.3 | 0.0 | 9.4 | 0.0 | 12.3 |
| Fourth Quintile | 0.5 | 0.0 | 0.0 | 1.2 | * | 0.0 | 0.1 | 17.7 | 0.0 | 15.7 |
| Top Quintile | 0.2 | 0.0 | 0.0 | 0.6 | * | 0.0 | 0.2 | 68.7 | 0.0 | 23.4 |
| All | 9.6 | 0.0 | 0.1 | 100.0 | -50 | -0.3 | 0.0 | 100.0 | -0.1 | 18.1 |
| Addendum | | | | | | | | | | |
| 80-90 | 0.2 | 0.0 | 0.0 | 0.3 | * | 0.0 | 0.0 | 14.8 | 0.0 | 18.7 |
| 90-95 | 0.2 | 0.0 | 0.0 | 0.2 | * | 0.0 | 0.0 | 11.0 | 0.0 | 20.2 |
| 95-99 | 0.2 | 0.0 | 0.0 | 0.1 | * | 0.0 | 0.1 | 16.2 | 0.0 | 22.6 |
| Top 1 Percent | * | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.1 | 26.8 | 0.0 | 30.2 |
| Top 0.1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 13.8 | 0.0 | 31.3 |

Baseline Distribution of Income and Federal Taxes

by Expanded Cash Income Percentile, 2019¹

| Expanded Cash Income | Tax U | Jnits | Pre-Tax Income | | Federal Ta | x Burden | After-Tax In | come ⁵ | Average — Federal Tax |
|---------------------------|--------------------------------------------|-------|-------------------|---------------------|-------------------|------------------|-------------------|---------------------|----------------------------------|
| Percentile ^{2,3} | ntile ^{2,3} Number (thousands) | | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Federal Tax Rate ⁶ |
| Lowest Quintile | 45,570 | 26.3 | 14,700 | 3.9 | 440 | 0.7 | 14,260 | 4.7 | 3.0 |
| Second Quintile | 37,950 | 21.9 | 37,740 | 8.4 | 2,880 | 3.5 | 34,860 | 9.5 | 7.6 |
| Middle Quintile | 34,730 | 20.1 | 68,140 | 13.9 | 8,420 | 9.4 | 59,730 | 14.9 | 12.4 |
| Fourth Quintile | 29,200 | 16.9 | 119,310 | 20.5 | 18,720 | 17.7 | 100,590 | 21.1 | 15.7 |
| Top Quintile | 24,460 | 14.1 | 370,360 | 53.3 | 86,640 | 68.5 | 283,710 | 49.9 | 23.4 |
| All | 173,110 | 100.0 | 98,270 | 100.0 | 17,880 | 100.0 | 80,390 | 100.0 | 18.2 |
| Addendum | | | | | | | | | |
| 80-90 | 12,600 | 7.3 | 193,660 | 14.3 | 36,220 | 14.7 | 157,440 | 14.3 | 18.7 |
| 90-95 | 6,090 | 3.5 | 276,550 | 9.9 | 55,750 | 11.0 | 220,800 | 9.7 | 20.2 |
| 95-99 | 4,650 | 2.7 | 474,520 | 13.0 | 107,310 | 16.1 | 367,210 | 12.3 | 22.6 |
| Top 1 Percent | 1,140 | 0.7 | 2,405,950 | 16.1 | 726,650 | 26.7 | 1,679,300 | 13.7 | 30.2 |
| Top 0.1 Percent | 120 | 0.1 | 11,814,170 | 8.0 | 3,699,220 | 13.8 | 8,114,960 | 6.7 | 31.3 |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

* Non-zero value rounded to zero; ** Insufficient data

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The breaks are (in 2017 dollars): 20% \$25,900; 40% \$51,300; 60% \$91,000; 80% \$162,700; 90% \$237,100; 95% \$339,200; 99% \$820,300; 99.9% \$3,812,200.

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes.

Table T19-0017 Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable Baseline: Current Law Distribution of Federal Tax Change by Expanded Cash Income Percentile Adjusted for Family Size, 2019 ¹ Detail Table

| Expanded Cash Income | Percent of Tax Units ⁴ | | Percent Change | Share of Total | Average Fede | ral Tax Change | Share of Fed | eral Taxes | Average Federal Tax Rate ⁶ | | |
|---------------------------|-----------------------------------|----------------------|-------------------------------------|-----------------------|--------------|----------------|----------------------|-----------------------|---------------------------------------|-----------------------|--|
| Percentile ^{2,3} | With Tax Cut | With Tax Increase | in After-Tax Income ⁵ | Federal Tax Change | Dollars | Percent | Change (% Points) | Under the Proposal | Change (% Points) | Under the Proposal | |
| Lowest Quintile | 27.2 | 0.0 | 1.0 | 61.5 | -140 | 173.6 | -0.2 | -0.3 | -1.0 | -1.6 | |
| Second Quintile | 15.7 | 0.0 | 0.3 | 32.4 | -80 | -4.1 | -0.1 | 2.2 | -0.2 | 5.7 | |
| Middle Quintile | 1.8 | 0.0 | 0.0 | 3.5 | -10 | -0.1 | 0.0 | 7.8 | 0.0 | 11.3 | |
| Fourth Quintile | 0.3 | 0.0 | 0.0 | 0.7 | * | 0.0 | 0.1 | 17.1 | 0.0 | 15.3 | |
| Top Quintile | 0.1 | 0.0 | 0.0 | 0.4 | * | 0.0 | 0.2 | 73.0 | 0.0 | 23.1 | |
| All | 9.6 | 0.0 | 0.1 | 100.0 | -50 | -0.3 | 0.0 | 100.0 | -0.1 | 18.1 | |
| Addendum | | | | | | | | | | | |
| 80-90 | 0.1 | 0.0 | 0.0 | 0.2 | * | 0.0 | 0.0 | 15.6 | 0.0 | 18.4 | |
| 90-95 | 0.1 | 0.0 | 0.0 | 0.1 | * | 0.0 | 0.0 | 12.1 | 0.0 | 20.1 | |
| 95-99 | 0.1 | 0.0 | 0.0 | 0.1 | * | 0.0 | 0.1 | 17.5 | 0.0 | 22.4 | |
| Top 1 Percent | * | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.1 | 27.8 | 0.0 | 29.9 | |
| Top 0.1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 14.4 | 0.0 | 31.3 | |

Baseline Distribution of Income and Federal Taxes

by Expanded Cash Income Percentile Adjusted for Family Size, 2019¹

| Expanded Cash Income | Tax L | Jnits | Pre-Tax In | come | Federal Ta | x Burden | After-Tax In | come ⁵ | Average — Federal Tax |
|---------------------------|-----------------------|---------------------|-------------------|---------------------|-------------------|------------------|-------------------|---------------------|----------------------------------|
| Percentile ^{2,3} | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Federal Tax Rate ⁶ |
| Lowest Quintile | 37,640 | 21.7 | 13,820 | 3.1 | -80 | -0.1 | 13,900 | 3.8 | -0.6 |
| Second Quintile | 35,090 | 20.3 | 33,700 | 7.0 | 1,990 | 2.3 | 31,720 | 8.0 | 5.9 |
| Middle Quintile | 35,180 | 20.3 | 60,110 | 12.4 | 6,820 | 7.8 | 53,290 | 13.5 | 11.3 |
| Fourth Quintile | 33,250 | 19.2 | 103,910 | 20.3 | 15,900 | 17.1 | 88,010 | 21.0 | 15.3 |
| Top Quintile | 30,740 | 17.8 | 316,830 | 57.3 | 73,270 | 72.8 | 243,560 | 53.8 | 23.1 |
| All | 173,110 | 100.0 | 98,270 | 100.0 | 17,880 | 100.0 | 80,390 | 100.0 | 18.2 |
| Addendum | | | | | | | | | |
| 80-90 | 15,680 | 9.1 | 166,000 | 15.3 | 30,620 | 15.5 | 135,380 | 15.3 | 18.4 |
| 90-95 | 7,780 | 4.5 | 238,700 | 10.9 | 48,020 | 12.1 | 190,680 | 10.7 | 20.1 |
| 95-99 | 5,890 | 3.4 | 409,480 | 14.2 | 91,770 | 17.5 | 317,710 | 13.5 | 22.4 |
| Top 1 Percent | 1,390 | 0.8 | 2,064,680 | 16.9 | 618,000 | 27.7 | 1,446,680 | 14.4 | 29.9 |
| Top 0.1 Percent | 140 | 0.1 | 10,266,280 | 8.3 | 3,212,680 | 14.3 | 7,053,600 | 7.0 | 31.3 |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

* Non-zero value rounded to zero; ** Insufficient data

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The incomes used are adjusted for family size by dividing by the square root of the number of people in the tax unit. The resulting percentile breaks are (in 2017 dollars): 20% \$18,000; 40% \$34,800; 60% \$59,500; 80% \$99,600; 90% \$143,800; 95% \$202,000; 99% \$474,000; 99.9% \$2,212,300.

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes.

Table T19-0017 Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable Baseline: Current Law Distribution of Federal Tax Change by Expanded Cash Income Percentile Adjusted for Family Size, 2019 ¹ Detail Table - Single Tax Units

| Expanded Cash Income | Percent of T | Percent of Tax Units ⁴ | | Share of Total | Average Federal Tax Change | | Share of Fed | eral Taxes | Average Federal Tax Rate ⁶ | | |
|---------------------------|--------------|-----------------------------------|-------------------------------------|-----------------------|----------------------------|---------|----------------------|-----------------------|---------------------------------------|-----------------------|--|
| Percentile ^{2,3} | With Tax Cut | With Tax Increase | in After-Tax Income ⁵ | Federal Tax Change | Dollars | Percent | Change (% Points) | Under the Proposal | Change (% Points) | Under the Proposal | |
| Lowest Quintile | 7.3 | 0.0 | 0.3 | 79.4 | -30 | -6.2 | -0.1 | 1.5 | -0.3 | 4.4 | |
| Second Quintile | 2.2 | 0.0 | 0.0 | 18.2 | -10 | -0.4 | 0.0 | 5.4 | 0.0 | 8.3 | |
| Middle Quintile | 0.2 | 0.0 | 0.0 | 1.3 | * | 0.0 | 0.0 | 14.1 | 0.0 | 13.0 | |
| Fourth Quintile | 0.1 | 0.0 | 0.0 | 0.3 | 0 | 0.0 | 0.0 | 23.1 | 0.0 | 16.7 | |
| Top Quintile | * | 0.0 | 0.0 | 0.1 | 0 | 0.0 | 0.1 | 55.7 | 0.0 | 23.6 | |
| All | 2.6 | 0.0 | 0.0 | 100.0 | -10 | -0.1 | 0.0 | 100.0 | 0.0 | 17.2 | |
| Addendum | | | | | | | | | | | |
| 80-90 | * | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 15.8 | 0.0 | 19.7 | |
| 90-95 | * | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 10.2 | 0.0 | 20.9 | |
| 95-99 | * | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 12.5 | 0.0 | 23.5 | |
| Top 1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 17.3 | 0.0 | 32.0 | |
| Top 0.1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 8.7 | 0.0 | 34.1 | |

Baseline Distribution of Income and Federal Taxes

by Expanded Cash Income Percentile Adjusted for Family Size, 2019¹

| Expanded Cash Income | Tax U | Jnits | Pre-Tax Income | | Federal Ta | ix Burden | After-Tax In | come ⁵ | Average — Federal Tax |
|---------------------------|----------------------------------------------------|-------|-------------------|---------------------|-------------------|------------------|-------------------|---------------------|----------------------------------|
| Percentile ^{2,3} | entile ^{2,3} Number Pero (thousands) T | | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Federal Tax Rate ⁶ |
| Lowest Quintile | 23,150 | 28.1 | 10,840 | 5.8 | 510 | 1.6 | 10,320 | 6.7 | 4.7 |
| Second Quintile | 18,510 | 22.5 | 26,030 | 11.1 | 2,170 | 5.4 | 23,850 | 12.3 | 8.4 |
| Middle Quintile | 17,540 | 21.3 | 45,970 | 18.6 | 5,980 | 14.1 | 40,000 | 19.6 | 13.0 |
| Fourth Quintile | 13,570 | 16.5 | 75,740 | 23.7 | 12,670 | 23.1 | 63,080 | 23.9 | 16.7 |
| Top Quintile | 8,900 | 10.8 | 197,300 | 40.5 | 46,630 | 55.7 | 150,670 | 37.4 | 23.6 |
| All | 82,350 | 100.0 | 52,630 | 100.0 | 9,060 | 100.0 | 43,570 | 100.0 | 17.2 |
| ddendum | | | | | | | | | |
| 80-90 | 5,050 | 6.1 | 117,780 | 13.7 | 23,230 | 15.7 | 94,550 | 13.3 | 19.7 |
| 90-95 | 2,140 | 2.6 | 168,990 | 8.3 | 35,320 | 10.1 | 133,670 | 8.0 | 20.9 |
| 95-99 | 1,420 | 1.7 | 280,390 | 9.2 | 65,760 | 12.5 | 214,630 | 8.5 | 23.5 |
| Top 1 Percent | 300 | 0.4 | 1,351,510 | 9.3 | 432,860 | 17.3 | 918,650 | 7.6 | 32.0 |
| Top 0.1 Percent | 30 | 0.0 | 6,470,880 | 4.4 | 2,208,970 | 8.7 | 4,261,910 | 3.5 | 34.1 |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

* Non-zero value rounded to zero; ** Insufficient data

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The incomes used are adjusted for family size by dividing by the square root of the number of people in the tax unit. The resulting percentile breaks are (in 2017 dollars): 20% \$18,000; 40% \$34,800; 60% \$59,500; 80% \$99,600; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 95% \$202,000; 99% \$2,413,800; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95\% \$

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes.

Table T19-0017 Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable Baseline: Current Law Distribution of Federal Tax Change by Expanded Cash Income Percentile Adjusted for Family Size, 2019 ¹ Detail Table - Married Tax Units Filing Jointly

| Expanded Cash Income | Percent of T | Percent of Tax Units ⁴ | | Share of Total | | | Share of Fed | eral Taxes | Average Federal Tax Rate ⁶ | |
|---------------------------|--------------|-----------------------------------|-------------------------------------|-----------------------|---------|---------|----------------------|-----------------------|---------------------------------------|-----------------------|
| Percentile ^{2,3} | With Tax Cut | With Tax Increase | in After-Tax Income ⁵ | Federal Tax Change | Dollars | Percent | Change (% Points) | Under the Proposal | Change (% Points) | Under the Proposal |
| Lowest Quintile | 30.7 | 0.0 | 1.0 | 48.5 | -190 | 196.2 | -0.1 | -0.1 | -1.0 | -1.5 |
| Second Quintile | 20.9 | 0.0 | 0.3 | 39.6 | -130 | -5.8 | -0.1 | 0.8 | -0.3 | 4.7 |
| Middle Quintile | 2.4 | 0.0 | 0.0 | 5.6 | -10 | -0.2 | 0.0 | 4.3 | 0.0 | 10.0 |
| Fourth Quintile | 0.4 | 0.0 | 0.0 | 1.6 | * | 0.0 | 0.0 | 14.2 | 0.0 | 14.4 |
| Top Quintile | 0.2 | 0.0 | 0.0 | 1.2 | * | 0.0 | 0.1 | 80.5 | 0.0 | 22.9 |
| All | 6.9 | 0.0 | 0.0 | 100.0 | -40 | -0.1 | 0.0 | 100.0 | 0.0 | 19.3 |
| Addendum | | | | | | | | | | |
| 80-90 | 0.2 | 0.0 | 0.0 | 0.6 | * | 0.0 | 0.0 | 15.8 | 0.0 | 17.9 |
| 90-95 | 0.2 | 0.0 | 0.0 | 0.3 | * | 0.0 | 0.0 | 13.2 | 0.0 | 19.9 |
| 95-99 | 0.2 | 0.0 | 0.0 | 0.2 | * | 0.0 | 0.0 | 20.3 | 0.0 | 22.1 |
| Top 1 Percent | * | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 31.2 | 0.0 | 29.6 |
| Top 0.1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 15.4 | 0.0 | 31.0 |

Baseline Distribution of Income and Federal Taxes

by Expanded Cash Income Percentile Adjusted for Family Size, 2019¹

| Expanded Cash Income | Tax U | Jnits | Pre-Tax Income | | Federal Ta | x Burden | After-Tax In | come ⁵ | Average — Federal Tax |
|---------------------------|-----------------------|---------------------|-------------------|---------------------|-------------------|------------------|-------------------|---------------------|----------------------------------|
| Percentile ^{2,3} | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Federal Tax Rate ⁶ |
| Lowest Quintile | 7,140 | 11.2 | 18,200 | 1.2 | -100 | 0.0 | 18,300 | 1.5 | -0.5 |
| Second Quintile | 8,510 | 13.3 | 44,080 | 3.4 | 2,200 | 0.9 | 41,880 | 4.1 | 5.0 |
| Middle Quintile | 11,590 | 18.1 | 78,380 | 8.3 | 7,870 | 4.3 | 70,500 | 9.3 | 10.0 |
| Fourth Quintile | 16,170 | 25.3 | 128,130 | 19.0 | 18,500 | 14.2 | 109,620 | 20.2 | 14.4 |
| Top Quintile | 20,100 | 31.4 | 369,190 | 68.1 | 84,440 | 80.4 | 284,750 | 65.1 | 22.9 |
| All | 63,940 | 100.0 | 170,480 | 100.0 | 33,020 | 100.0 | 137,460 | 100.0 | 19.4 |
| ddendum | | | | | | | | | |
| 80-90 | 9,640 | 15.1 | 192,770 | 17.1 | 34,560 | 15.8 | 158,210 | 17.4 | 17.9 |
| 90-95 | 5,210 | 8.1 | 269,740 | 12.9 | 53,580 | 13.2 | 216,160 | 12.8 | 19.9 |
| 95-99 | 4,240 | 6.6 | 456,670 | 17.8 | 101,000 | 20.3 | 355,680 | 17.2 | 22.1 |
| Top 1 Percent | 1,020 | 1.6 | 2,180,580 | 20.4 | 644,510 | 31.1 | 1,536,070 | 17.8 | 29.6 |
| Top 0.1 Percent | 100 | 0.2 | 10,767,270 | 9.6 | 3,334,220 | 15.3 | 7,433,050 | 8.2 | 31.0 |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

* Non-zero value rounded to zero; ** Insufficient data

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The incomes used are adjusted for family size by dividing by the square root of the number of people in the tax unit. The resulting percentile breaks are (in 2017 dollars): 20% \$18,000; 40% \$34,800; 60% \$59,500; 80% \$99,600; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 95% \$202,000; 99% \$2,413,800; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95\% \$

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes.

Table T19-0017 Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable Baseline: Current Law Distribution of Federal Tax Change by Expanded Cash Income Percentile Adjusted for Family Size, 2019 ¹ Detail Table - Head of Household Tax Units

| Expanded Cash Income | Percent of T | Percent of Tax Units ⁴ | | Share of Total Federal Tax — | Average Fede | ral Tax Change | Share of Fed | leral Taxes | Average Federal Tax Rate ⁶ | | |
|---------------------------|--------------|-----------------------------------|-------------------------------------|---------------------------------|--------------|----------------|----------------------|-----------------------|---------------------------------------|-----------------------|--|
| Percentile ^{2,3} | With Tax Cut | With Tax Increase | in After-Tax Income ⁵ | Federal Tax Change | Dollars | Percent | Change (% Points) | Under the Proposal | Change (% Points) | Under the Proposal | |
| Lowest Quintile | 90.8 | 0.0 | 2.2 | 65.5 | -470 | 22.3 | -2.5 | -12.0 | -2.4 | -13.4 | |
| Second Quintile | 44.7 | 0.0 | 0.5 | 31.3 | -210 | -18.8 | -0.9 | 4.5 | -0.5 | 2.2 | |
| Middle Quintile | 6.1 | 0.0 | 0.0 | 2.7 | -30 | -0.4 | 0.7 | 24.1 | 0.0 | 10.3 | |
| Fourth Quintile | 0.6 | 0.0 | 0.0 | 0.2 | * | 0.0 | 1.0 | 30.0 | 0.0 | 15.7 | |
| Top Quintile | 0.2 | 0.0 | 0.0 | 0.0 | * | 0.0 | 1.7 | 53.3 | 0.0 | 24.1 | |
| All | 42.7 | 0.0 | 0.4 | 100.0 | -210 | -3.2 | 0.0 | 100.0 | -0.4 | 10.6 | |
| Addendum | | | | | | | | | | | |
| 80-90 | 0.2 | 0.0 | 0.0 | 0.0 | * | 0.0 | 0.5 | 14.7 | 0.0 | 19.3 | |
| 90-95 | 0.2 | 0.0 | 0.0 | 0.0 | * | 0.0 | 0.3 | 9.5 | 0.0 | 20.8 | |
| 95-99 | 0.2 | 0.0 | 0.0 | 0.0 | * | 0.0 | 0.3 | 7.6 | 0.0 | 25.2 | |
| Top 1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.7 | 21.6 | 0.0 | 30.9 | |
| Top 0.1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.5 | 15.6 | 0.0 | 31.3 | |

Baseline Distribution of Income and Federal Taxes

by Expanded Cash Income Percentile Adjusted for Family Size, 2019¹

| Expanded Cash Income | Tax U | Jnits | Pre-Tax Income | | Federal Ta | ix Burden | After-Tax In | come ⁵ | Average — Federal Tax |
|---------------------------|-----------------------|---------------------|-------------------|---------------------|-------------------|------------------|-------------------|---------------------|----------------------------------|
| Percentile ^{2,3} | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Federal Tax Rate ⁶ |
| Lowest Quintile | 6,960 | 29.7 | 19,330 | 9.5 | -2,120 | -9.5 | 21,450 | 11.9 | -11.0 |
| Second Quintile | 7,450 | 31.8 | 41,220 | 21.7 | 1,120 | 5.4 | 40,100 | 23.7 | 2.7 |
| Middle Quintile | 5,140 | 21.9 | 68,630 | 24.9 | 7,060 | 23.4 | 61,560 | 25.1 | 10.3 |
| Fourth Quintile | 2,680 | 11.4 | 107,550 | 20.3 | 16,860 | 29.1 | 90,690 | 19.3 | 15.7 |
| Top Quintile | 1,160 | 4.9 | 287,920 | 23.5 | 69,340 | 51.6 | 218,580 | 20.0 | 24.1 |
| All | 23,420 | 100.0 | 60,440 | 100.0 | 6,630 | 100.0 | 53,810 | 100.0 | 11.0 |
| Addendum | | | | | | | | | |
| 80-90 | 710 | 3.0 | 162,260 | 8.1 | 31,340 | 14.2 | 130,920 | 7.3 | 19.3 |
| 90-95 | 310 | 1.3 | 223,150 | 4.8 | 46,430 | 9.2 | 176,720 | 4.3 | 20.8 |
| 95-99 | 120 | 0.5 | 394,510 | 3.2 | 99,550 | 7.4 | 294,950 | 2.7 | 25.2 |
| Top 1 Percent | 30 | 0.1 | 3,475,470 | 7.4 | 1,074,740 | 20.9 | 2,400,730 | 5.7 | 30.9 |
| Top 0.1 Percent | * | 0.0 | 22,353,690 | 5.3 | 6,990,280 | 15.1 | 15,363,420 | 4.1 | 31.3 |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

* Non-zero value rounded to zero; ** Insufficient data

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The incomes used are adjusted for family size by dividing by the square root of the number of people in the tax unit. The resulting percentile breaks are (in 2017 dollars): 20% \$18,000; 40% \$34,800; 60% \$59,500; 80% \$99,600; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 90% \$143,800; 95% \$202,000; 99% \$2,413,800; 95% \$202,000; 99% \$2,413,800; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95% \$202,000; 95\% \$

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes.

Table T19-0017 Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable Baseline: Current Law Distribution of Federal Tax Change by Expanded Cash Income Percentile Adjusted for Family Size, 2019 ¹ Detail Table - Tax Units with Children

| Expanded Cash Income | Percent of Tax Units ⁴ | | Percent Change | Share of Total Federal Tax — | Average Federal Tax Change | | Share of Fed | leral Taxes | Average Federal Tax Rate ⁶ | | |
|---------------------------|-----------------------------------|----------------------|-------------------------------------|---------------------------------|----------------------------|---------|----------------------|-----------------------|---------------------------------------|-----------------------|--|
| Percentile ^{2,3} | With Tax Cut | With Tax Increase | in After-Tax Income ⁵ | Federal Tax Change | Dollars | Percent | Change (% Points) | Under the Proposal | Change (% Points) | Under the Proposal | |
| Lowest Quintile | 88.0 | 0.0 | 2.1 | 61.3 | -460 | 22.5 | -0.4 | -2.2 | -2.3 | -12.4 | |
| Second Quintile | 45.8 | 0.0 | 0.5 | 32.7 | -230 | -15.2 | -0.2 | 1.2 | -0.5 | 2.9 | |
| Middle Quintile | 5.6 | 0.0 | 0.0 | 3.5 | -30 | -0.3 | 0.0 | 7.7 | 0.0 | 11.1 | |
| Fourth Quintile | 0.9 | 0.0 | 0.0 | 0.7 | -10 | 0.0 | 0.1 | 17.3 | 0.0 | 15.8 | |
| Top Quintile | 0.4 | 0.0 | 0.0 | 0.4 | * | 0.0 | 0.5 | 75.8 | 0.0 | 24.0 | |
| All | 30.5 | 0.0 | 0.2 | 100.0 | -160 | -0.7 | 0.0 | 100.0 | -0.1 | 18.0 | |
| Addendum | | | | | | | | | | | |
| 80-90 | 0.4 | 0.0 | 0.0 | 0.2 | * | 0.0 | 0.1 | 15.7 | 0.0 | 19.1 | |
| 90-95 | 0.4 | 0.0 | 0.0 | 0.1 | * | 0.0 | 0.1 | 11.5 | 0.0 | 20.7 | |
| 95-99 | 0.4 | 0.0 | 0.0 | 0.1 | * | 0.0 | 0.1 | 18.4 | 0.0 | 23.4 | |
| Top 1 Percent | * | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.2 | 30.2 | 0.0 | 30.3 | |
| Top 0.1 Percent | 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.1 | 14.9 | 0.0 | 30.9 | |

Baseline Distribution of Income and Federal Taxes

by Expanded Cash Income Percentile Adjusted for Family Size, 2019¹

| Expanded Cash Income Percentile ^{2,3} | Tax Units | | Pre-Tax Income | | Federal Tax Burden | | After-Tax Income ⁵ | | Average |
|---------------------------------------------------|-----------------------|---------------------|-------------------|---------------------|--------------------|------------------|-------------------------------|---------------------|----------------------------------|
| | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Federal Tax Rate ⁶ |
| Lowest Quintile | 11,320 | 21.2 | 20,300 | 3.3 | -2,050 | -1.8 | 22,350 | 4.4 | -10.1 |
| Second Quintile | 11,850 | 22.2 | 45,000 | 7.6 | 1,550 | 1.4 | 43,450 | 9.0 | 3.4 |
| Middle Quintile | 10,850 | 20.3 | 81,010 | 12.5 | 9,040 | 7.7 | 71,970 | 13.6 | 11.2 |
| Fourth Quintile | 9,800 | 18.4 | 141,140 | 19.7 | 22,370 | 17.2 | 118,780 | 20.3 | 15.9 |
| Top Quintile | 9,340 | 17.5 | 428,720 | 57.0 | 102,830 | 75.3 | 325,890 | 53.0 | 24.0 |
| All | 53,380 | 100.0 | 131,510 | 100.0 | 23,880 | 100.0 | 107,630 | 100.0 | 18.2 |
| ddendum | | | | | | | | | |
| 80-90 | 4,760 | 8.9 | 218,790 | 14.8 | 41,780 | 15.6 | 177,000 | 14.7 | 19.1 |
| 90-95 | 2,240 | 4.2 | 314,660 | 10.0 | 65,220 | 11.5 | 249,430 | 9.7 | 20.7 |
| 95-99 | 1,860 | 3.5 | 534,300 | 14.2 | 125,230 | 18.3 | 409,070 | 13.3 | 23.4 |
| Top 1 Percent | 480 | 0.9 | 2,642,740 | 18.0 | 799,870 | 30.0 | 1,842,870 | 15.3 | 30.3 |
| Top 0.1 Percent | 50 | 0.1 | 12,933,880 | 8.7 | 3,990,850 | 14.8 | 8,943,040 | 7.4 | 30.9 |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

* Non-zero value rounded to zero; ** Insufficient data

Note: Tax units with children are those claiming an exemption for children at home or away from home or with children qualifying for the Child Tax Credit or EITC.

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The incomes used are adjusted for family size by dividing by the square root of the number of people in the tax unit. The resulting percentile breaks are (in 2017 dollars): 20% \$18,000; 40% \$34,800; 60% \$59,500; 80% \$99,600; 90% \$143,800; 95% \$202,000; 99% \$474,000; 99.9% \$2,212,300.

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes. (6) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.

Table T19-0017 Remove \$2,500/\$3,000 Child Tax Credit Refundability Threshold and Make Entire Credit Refundable Baseline: Current Law Distribution of Federal Tax Change by Expanded Cash Income Percentile Adjusted for Family Size, 2019 ¹ Detail Table - Elderly Tax Units

| | | Percent Change in After-Tax Income ⁵ | Share of Total Federal Tax – Change | Average Federal Tax Change | | Share of Federal Taxes | | Average Federal Tax Rate ⁶ | |
|--------------|-------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------|-------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------|
| /ith Tax Cut | With Tax Increase | | | Dollars | Percent | Change (% Points) | Under the Proposal | Change (% Points) | Under the Proposal |
| 2.8 | 0.0 | 0.1 | 39.4 | -10 | -8.7 | 0.0 | 0.2 | -0.1 | 1.1 |
| 2.2 | 0.0 | 0.0 | 44.9 | -10 | -1.5 | 0.0 | 1.3 | 0.0 | 2.4 |
| 0.6 | 0.0 | 0.0 | 10.4 | * | -0.1 | 0.0 | 4.8 | 0.0 | 5.5 |
| 0.1 | 0.0 | 0.0 | 1.3 | 0 | 0.0 | 0.0 | 14.0 | 0.0 | 10.4 |
| * | 0.0 | 0.0 | 0.8 | 0 | 0.0 | 0.0 | 79.3 | 0.0 | 22.0 |
| 1.2 | 0.0 | 0.0 | 100.0 | -10 | 0.0 | 0.0 | 100.0 | 0.0 | 15.3 |
| | | | | | | | | | |
| 0.1 | 0.0 | 0.0 | 0.6 | 0 | 0.0 | 0.0 | 13.4 | 0.0 | 15.2 |
| * | 0.0 | 0.0 | 0.1 | 0 | 0.0 | 0.0 | 11.1 | 0.0 | 17.4 |
| * | 0.0 | 0.0 | 0.1 | 0 | 0.0 | 0.0 | 17.4 | 0.0 | 20.8 |
| 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 37.3 | 0.0 | 30.0 |
| 0.0 | 0.0 | 0.0 | 0.0 | 0 | 0.0 | 0.0 | 21.7 | 0.0 | 31.6 |
| | 2.8 2.2 0.6 0.1 * 1.2 0.1 * * | Increase 2.8 0.0 2.2 0.0 0.6 0.0 0.1 0.0 * 0.0 1.2 0.0 0.1 0.0 * 0.0 0.1 0.0 * 0.0 0.0 0.0 | increase | Increase Increase 2.8 0.0 0.1 39.4 2.2 0.0 0.0 44.9 0.6 0.0 0.0 1.04 0.1 0.0 0.0 1.3 * 0.0 0.0 1.3 1.2 0.0 0.0 100.0 0.1 0.0 0.0 0.6 * 0.0 0.0 0.0 0.1 0.0 0.0 0.1 0.0 0.0 0.1 0.0 0.0 0.0 0.1 0.0 | Increase 11 2.8 0.0 0.1 39.4 -10 2.2 0.0 0.0 44.9 -10 0.6 0.0 0.0 10.4 * 0.1 0.0 0.0 1.3 0 * 0.0 0.0 10.8 0 1.2 0.0 0.0 100.0 -10 0.1 0.0 0.0 0.6 0 0.1 0.0 0.0 0.1 0 0.1 0.0 0.0 0.1 0 0.1 0.0 0.0 0.1 0 0.1 0.0 0.0 0.1 0 | $\begin{array}{c ccccccccccccccccccccccccccccccccccc$ | $\begin{array}{c ccccccccccccccccccccccccccccccccccc$ | Increase Proposal 2.8 0.0 0.1 39.4 -10 -8.7 0.0 0.2 2.2 0.0 0.0 44.9 -10 -1.5 0.0 1.3 0.6 0.0 0.0 10.4 * -0.1 0.0 4.8 0.1 0.0 0.0 1.3 0 0.0 0.0 14.0 * 0.0 0.0 0.8 0 0.0 0.0 14.0 * 0.0 0.0 100.0 -10 0.0 0.0 100.0 0.1 0.0 0.0 0.0 100.0 -10 0.0 0.0 100.0 0.1 0.0 0.0 0.0 0.0 1.1 0 0.0 13.4 * 0.0 0.0 0.1 0 0.0 0.0 17.4 0.0 0.0 0.0 0.0 0.0 0.0 37.3 | $\begin{array}{c c c c c c c c c c c c c c c c c c c $ |

Baseline Distribution of Income and Federal Taxes

by Expanded Cash Income Percentile Adjusted for Family Size, 2019¹

| Expanded Cash Income Percentile ^{2,3} | Tax Units | | Pre-Tax Income | | Federal Tax Burden | | After-Tax Income 5 | | Average |
|---------------------------------------------------|-----------------------|---------------------|-------------------|---------------------|--------------------|------------------|--------------------|---------------------|----------------------------------|
| | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars) | Percent of Total | Federal Tax Rate ⁶ |
| Lowest Quintile | 7,270 | 17.3 | 13,200 | 2.6 | 150 | 0.2 | 13,050 | 3.0 | 1.2 |
| Second Quintile | 10,040 | 24.0 | 29,770 | 8.1 | 720 | 1.3 | 29,050 | 9.3 | 2.4 |
| Middle Quintile | 9,240 | 22.1 | 54,400 | 13.5 | 2,980 | 4.8 | 51,420 | 15.1 | 5.5 |
| Fourth Quintile | 8,200 | 19.6 | 93,580 | 20.7 | 9,690 | 14.0 | 83,900 | 21.9 | 10.4 |
| Top Quintile | 6,710 | 16.0 | 305,210 | 55.1 | 67,200 | 79.2 | 238,010 | 50.8 | 22.0 |
| All | 41,920 | 100.0 | 88,570 | 100.0 | 13,570 | 100.0 | 75,000 | 100.0 | 15.3 |
| ddendum | | | | | | | | | |
| 80-90 | 3,380 | 8.1 | 148,050 | 13.5 | 22,560 | 13.4 | 125,490 | 13.5 | 15.2 |
| 90-95 | 1,700 | 4.0 | 214,060 | 9.8 | 37,330 | 11.1 | 176,730 | 9.5 | 17.4 |
| 95-99 | 1,290 | 3.1 | 368,120 | 12.8 | 76,530 | 17.4 | 291,590 | 12.0 | 20.8 |
| Top 1 Percent | 340 | 0.8 | 2,085,860 | 19.1 | 625,350 | 37.3 | 1,460,510 | 15.8 | 30.0 |
| Top 0.1 Percent | 40 | 0.1 | 9,368,890 | 10.5 | 2,955,510 | 21.7 | 6,413,380 | 8.5 | 31.6 |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

* Non-zero value rounded to zero; ** Insufficient data

Note: Elderly tax units are those with either head or spouse (if filing jointly) age 65 or older.

(1) Calendar year. Baseline is the law in place for 2019 as of April 1, 2019. Proposal would eliminate the earnings threshold to calculate the refundable portion of the CTC.

The credit would phase in at a rate of 15 percent of earnings. Proposal would make the full \$2,000 CTC for children under 17 refundable, rather than limiting that amount

to \$1,400 (indexed for inflation) prior to 2025. The credit would still follow the current law phase-in rules.

http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

http://www.taxpolicycenter.org/TaxModel/income.cfm

(3) The income percentile classes used in this table are based on the income distribution for the entire population and contain an equal number of people, not tax units. The incomes used are adjusted for family size by dividing by the square root of the number of people in the tax unit. The resulting percentile breaks are (in 2017 dollars): 20% \$18,000; 40% \$34,800; 60% \$59,500; 80% \$99,600; 90% \$143,800; 95% \$202,000; 99% \$474,000; 99.9% \$2,212,300.

(4) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(5) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate tax; and excise taxes.