

Click on PDF or Excel link above for additional tables containing more detail and breakdowns by filing status and demographic groups.

Table T19-0002  
Economic Security Project Proposal - Cost-of-Living Refund (CLR)  
Baseline: Current Law  
Distribution of Federal Tax Change by Expanded Cash Income Level, 2019 <sup>1</sup>  
Summary Table

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Tax Units with Tax Increase or Cut <sup>3</sup> |                     |                   |                     | Percent Change in After-Tax Income <sup>4</sup> | Share of Total Federal Tax Change | Average Federal Tax Change (\$) | Average Federal Tax Rate <sup>5</sup> |                    |
|---|---|---------------------|-------------------|---------------------|---|-----------------------------------|---------------------------------|---------------------------------------|--------------------|
|   | With Tax Cut                                    |                     | With Tax Increase |                     |   |                                   |                                 | Change (% Points)                     | Under the Proposal |
|   | Pct of Tax Units                                | Avg Tax Change (\$) | Pct of Tax Units  | Avg Tax Change (\$) |   |                                   |                                 |                                       |                    |
| Less than 10  | 52.9  | -3,540              | *                 | **                  | 35.3  | 10.2                              | -1,870                          | -33.5                                 | -28.1              |
| 10-20   | 52.1  | -3,420              | 4.5               | 1,300               | 11.5  | 16.6                              | -1,720                          | -11.2                                 | -8.6               |
| 20-30   | 54.4  | -3,560              | 8.8               | 1,400               | 7.4   | 15.7                              | -1,810                          | -7.1                                  | -3.4               |
| 30-40   | 63.2  | -3,500              | 5.4               | 880                 | 6.5   | 15.2                              | -2,160                          | -6.1                                  | 0.8                |
| 40-50   | 65.0  | -3,090              | 3.5               | 640                 | 4.8   | 12.0                              | -1,980                          | -4.3                                  | 5.1                |
| 50-75   | 45.4  | -3,390              | 1.9               | 380                 | 2.8   | 17.1                              | -1,530                          | -2.4                                  | 9.2                |
| 75-100  | 32.0  | -4,110              | 0.3               | 280                 | 1.7   | 9.8                               | -1,310                          | -1.5                                  | 12.7               |
| 100-200   | 9.5   | -2,400              | *                 | **                  | 0.2   | 3.0                               | -230                            | -0.2                                  | 16.7               |
| 200-500   | 0.1   | -3,620              | 0.0               | 0                   | 0.0   | 0.0                               | *                               | 0.0                                   | 20.5               |
| 500-1,000   | 0.0   | 0                   | 0.0               | 0                   | 0.0   | 0.0                               | 0                               | 0.0                                   | 24.8               |
| More than 1,000   | 0.0   | 0                   | 0.0               | 0                   | 0.0   | 0.0                               | 0                               | 0.0                                   | 30.7               |
| All   | 39.2  | -3,430              | 2.6               | 1,090               | 1.6   | 100.0                             | -1,310                          | -1.3                                  | 16.9               |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

\* Non-zero value rounded to zero; \*\* Insufficient data

(1) Calendar years. Baseline is the law in place for each year as of December 12, 2018. Proposal would: replace the EITC with a fully refundable credit equal to the lesser of \$4,000 or earned income (\$8,000 for married couples filing a joint return). Credit would phase out rateably between adjusted gross income (AGI), or earned income if greater, of \$30,000 and \$50,000 for singles; \$50,000 and \$90,000 for married couples filing jointly. All dollar amounts would be indexed to the chain-weighted consumer price index after 2019. Eligible individuals must be at least 18 years of age (for married couples, at least one spouse must be at least 18 years of age), or must be students who receive the Pell Grant or meet a two-factor Pell approximation test, or they must be a caregiver for a child under the age of 6. The investment income limitation for purposes of the EITC would also apply to the CLR. Proposal would be effective 01/01/2019.

<http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm>

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

<http://www.taxpolicycenter.org/TaxModel/income.cfm>

(3) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(4) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate taxes; and excise taxes.

(5) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.

**Table T19-0002**  
**Economic Security Project Proposal - Cost-of-Living Refund (CLR)**  
**Baseline: Current Law**  
**Distribution of Federal Tax Change by Expanded Cash Income Level, 2019 <sup>1</sup>**  
**Detail Table**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Percent of Tax Units <sup>3</sup> |                   | Percent Change in After-Tax Income <sup>4</sup> | Share of Total Federal Tax Change | Average Federal Tax Change |         | Share of Federal Taxes |                    | Average Federal Tax Rate <sup>5</sup> |                    |
|---|-----------------------------------|-------------------|---|-----------------------------------|----------------------------|---------|------------------------|--------------------|---------------------------------------|--------------------|
|   | With Tax cut                      | With Tax Increase |   |                                   | Dollars                    | Percent | Change (% Points)      | Under the Proposal | Change (% Points)                     | Under the Proposal |
| Less than 10  | 52.9                              | *                 | 35.3  | 10.2                              | -1,870                     | -626.2  | -0.8                   | -0.7               | -33.5                                 | -28.1              |
| 10-20   | 52.1                              | 4.5               | 11.5  | 16.6                              | -1,720                     | -433.9  | -1.3                   | -1.0               | -11.2                                 | -8.6               |
| 20-30   | 54.4                              | 8.8               | 7.4   | 15.7                              | -1,810                     | -191.6  | -1.2                   | -0.6               | -7.1                                  | -3.4               |
| 30-40   | 63.2                              | 5.4               | 6.5   | 15.2                              | -2,160                     | -88.1   | -1.1                   | 0.2                | -6.1                                  | 0.8                |
| 40-50   | 65.0                              | 3.5               | 4.8   | 12.0                              | -1,980                     | -45.9   | -0.8                   | 1.1                | -4.3                                  | 5.1                |
| 50-75   | 45.4                              | 1.9               | 2.8   | 17.1                              | -1,530                     | -21.0   | -0.9                   | 5.1                | -2.4                                  | 9.2                |
| 75-100  | 32.0                              | 0.3               | 1.7   | 9.8                               | -1,310                     | -10.5   | -0.2                   | 6.7                | -1.5                                  | 12.7               |
| 100-200   | 9.5                               | *                 | 0.2   | 3.0                               | -230                       | -0.9    | 1.6                    | 24.9               | -0.2                                  | 16.7               |
| 200-500   | 0.1                               | 0.0               | 0.0   | 0.0                               | *                          | 0.0     | 2.1                    | 28.1               | 0.0                                   | 20.5               |
| 500-1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 0.8                    | 10.5               | 0.0                                   | 24.8               |
| More than 1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 1.9                    | 25.5               | 0.0                                   | 30.7               |
| All   | 39.2                              | 2.6               | 1.6   | 100.0                             | -1,310                     | -7.4    | 0.0                    | 100.0              | -1.3                                  | 16.9               |

**Baseline Distribution of Income and Federal Taxes**  
**by Expanded Cash Income Level, 2019 <sup>1</sup>**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Tax Units          |                  | Pre-Tax Income    |                  | Federal Tax Burden |                  | After-Tax Income <sup>4</sup> |                  | Average Federal Tax Rate <sup>5</sup> |
|---|--------------------|------------------|-------------------|------------------|--------------------|------------------|-------------------------------|------------------|---------------------------------------|
|   | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars)  | Percent of Total | Average (dollars)             | Percent of Total |                                       |
| Less than 10  | 12,360             | 7.1              | 5,600             | 0.4              | 300                | 0.1              | 5,300                         | 0.5              | 5.3                                   |
| 10-20   | 21,830             | 12.6             | 15,430            | 2.0              | 400                | 0.3              | 15,040                        | 2.4              | 2.6                                   |
| 20-30   | 19,680             | 11.4             | 25,370            | 2.9              | 940                | 0.6              | 24,430                        | 3.5              | 3.7                                   |
| 30-40   | 15,950             | 9.2              | 35,670            | 3.3              | 2,450              | 1.3              | 33,220                        | 3.8              | 6.9                                   |
| 40-50   | 13,720             | 7.9              | 45,870            | 3.7              | 4,320              | 1.9              | 41,550                        | 4.1              | 9.4                                   |
| 50-75   | 25,380             | 14.7             | 62,790            | 9.4              | 7,310              | 6.0              | 55,480                        | 10.1             | 11.6                                  |
| 75-100  | 17,050             | 9.9              | 88,540            | 8.9              | 12,550             | 6.9              | 75,980                        | 9.3              | 14.2                                  |
| 100-200   | 29,950             | 17.3             | 143,130           | 25.2             | 24,060             | 23.3             | 119,070                       | 25.6             | 16.8                                  |
| 200-500   | 13,450             | 7.8              | 291,900           | 23.1             | 59,960             | 26.1             | 231,940                       | 22.4             | 20.5                                  |
| 500-1,000   | 1,780              | 1.0              | 682,950           | 7.1              | 169,250            | 9.7              | 513,690                       | 6.6              | 24.8                                  |
| More than 1,000   | 740                | 0.4              | 3,204,660         | 14.0             | 984,520            | 23.6             | 2,220,140                     | 11.8             | 30.7                                  |
| All   | 173,110            | 100.0            | 98,270            | 100.0            | 17,880             | 100.0            | 80,390                        | 100.0            | 18.2                                  |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

\* Non-zero value rounded to zero; \*\* Insufficient data

(1) Calendar years. Baseline is the law in place for each year as of December 12, 2018. Proposal would: replace the EITC with a fully refundable credit equal to the lesser of \$ 4,000 or earned income (\$8,000 for married couples filing a joint return). Credit would phase out rateably between adjusted gross income (AGI), or earned income if greater, of \$30,000 and \$50,000 for singles; \$50,000 and \$90,000 for married couples filing jointly. All dollar amounts would be indexed to the chain-weighted consumer price index after 2019. Eligible individuals must be at least 18 years of age (for married couples, at least one spouse must be at least 18 years of age), or must be students who receive the Pell Grant or meet a two-factor Pell approximation test, or they must be a caregiver for a child under the age of 6. The investment income limitation for purposes of the EITC would also apply to the CLR. Proposal would be effective 01/01/2019.

<http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm>

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

<http://www.taxpolicycenter.org/TaxModel/income.cfm>

(3) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(4) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate taxes; and excise taxes.

(5) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.

**Table T19-0002**  
**Economic Security Project Proposal - Cost-of-Living Refund (CLR)**  
**Baseline: Current Law**  
**Distribution of Federal Tax Change by Expanded Cash Income Level, 2019 <sup>1</sup>**  
**Detail Table - Single Tax Units**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Percent of Tax Units <sup>3</sup> |                   | Percent Change in After-Tax Income <sup>4</sup> | Share of Total Federal Tax Change | Average Federal Tax Change |         | Share of Federal Taxes |                    | Average Federal Tax Rate <sup>5</sup> |                    |
|---|-----------------------------------|-------------------|---|-----------------------------------|----------------------------|---------|------------------------|--------------------|---------------------------------------|--------------------|
|   | With Tax cut                      | With Tax Increase |   |                                   | Dollars                    | Percent | Change (% Points)      | Under the Proposal | Change (% Points)                     | Under the Proposal |
| Less than 10  | 52.9                              | 0.0               | 34.3  | 16.4                              | -1,800                     | -443.4  | -2.7                   | -2.2               | -31.8                                 | -24.6              |
| 10-20   | 50.8                              | 1.5               | 12.3  | 26.0                              | -1,780                     | -201.4  | -4.1                   | -2.2               | -11.6                                 | -5.9               |
| 20-30   | 55.8                              | 2.3               | 8.6   | 21.9                              | -2,000                     | -102.7  | -3.2                   | -0.1               | -7.9                                  | -0.2               |
| 30-40   | 64.8                              | 1.1               | 7.2   | 18.8                              | -2,290                     | -59.9   | -2.4                   | 2.2                | -6.4                                  | 4.3                |
| 40-50   | 65.0                              | 0.4               | 4.1   | 11.1                              | -1,620                     | -27.5   | -0.9                   | 5.0                | -3.5                                  | 9.3                |
| 50-75   | 33.6                              | 0.6               | 0.8   | 4.9                               | -430                       | -4.7    | 1.8                    | 17.2               | -0.7                                  | 14.1               |
| 75-100  | 2.0                               | *                 | 0.1   | 0.3                               | -40                        | -0.3    | 2.3                    | 16.1               | -0.1                                  | 18.0               |
| 100-200   | 0.6                               | 0.0               | 0.0   | 0.1                               | -20                        | -0.1    | 4.2                    | 28.7               | 0.0                                   | 20.2               |
| 200-500   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 2.3                    | 15.9               | 0.0                                   | 23.6               |
| 500-1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 0.7                    | 5.0                | 0.0                                   | 28.5               |
| More than 1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 2.1                    | 14.3               | 0.0                                   | 33.9               |
| All   | 42.8                              | 0.9               | 3.0   | 100.0                             | -1,330                     | -14.7   | 0.0                    | 100.0              | -2.5                                  | 14.7               |

**Baseline Distribution of Income and Federal Taxes**  
**by Expanded Cash Income Level, 2019 <sup>1</sup>**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Tax Units          |                  | Pre-Tax Income    |                  | Federal Tax Burden |                  | After-Tax Income <sup>4</sup> |                  | Average Federal Tax Rate <sup>5</sup> |
|---|--------------------|------------------|-------------------|------------------|--------------------|------------------|-------------------------------|------------------|---------------------------------------|
|   | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars)  | Percent of Total | Average (dollars)             | Percent of Total |                                       |
| Less than 10  | 9,960              | 12.1             | 5,660             | 1.3              | 410                | 0.5              | 5,250                         | 1.5              | 7.2                                   |
| 10-20   | 15,930             | 19.4             | 15,300            | 5.6              | 880                | 1.9              | 14,420                        | 6.4              | 5.8                                   |
| 20-30   | 11,970             | 14.5             | 25,250            | 7.0              | 1,950              | 3.1              | 23,300                        | 7.8              | 7.7                                   |
| 30-40   | 9,000              | 10.9             | 35,660            | 7.4              | 3,820              | 4.6              | 31,850                        | 8.0              | 10.7                                  |
| 40-50   | 7,500              | 9.1              | 45,900            | 7.9              | 5,880              | 5.9              | 40,020                        | 8.4              | 12.8                                  |
| 50-75   | 12,400             | 15.1             | 62,420            | 17.9             | 9,240              | 15.4             | 53,180                        | 18.4             | 14.8                                  |
| 75-100  | 6,480              | 7.9              | 87,740            | 13.1             | 15,850             | 13.8             | 71,890                        | 13.0             | 18.1                                  |
| 100-200   | 6,700              | 8.1              | 135,090           | 20.9             | 27,280             | 24.5             | 107,810                       | 20.1             | 20.2                                  |
| 200-500   | 1,500              | 1.8              | 287,090           | 9.9              | 67,820             | 13.6             | 219,280                       | 9.1              | 23.6                                  |
| 500-1,000   | 160                | 0.2              | 683,880           | 2.6              | 194,850            | 4.2              | 489,030                       | 2.2              | 28.5                                  |
| More than 1,000   | 90                 | 0.1              | 3,123,090         | 6.2              | 1,059,380          | 12.2             | 2,063,710                     | 4.9              | 33.9                                  |
| All   | 82,350             | 100.0            | 52,630            | 100.0            | 9,060              | 100.0            | 43,570                        | 100.0            | 17.2                                  |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

\* Non-zero value rounded to zero; \*\* Insufficient data

(1) Calendar years. Baseline is the law in place for each year as of December 12, 2018. Proposal would: replace the EITC with a fully refundable credit equal to the lesser of \$ 4,000 or earned income (\$8,000 for married couples filing a joint return). Credit would phase out ratably between adjusted gross income (AGI), or earned income if greater, of \$30,000 and \$50,000 for singles; \$50,000 and \$90,000 for married couples filing jointly. All dollar amounts would be indexed to the chain-weighted consumer price index after 2019. Eligible individuals must be at least 18 years of age (for married couples, at least one spouse must be at least 18 years of age), or must be students who receive the Pell Grant or meet a two-factor Pell approximation test, or they must be a caregiver for a child under the age of 6. The investment income limitation for purposes of the EITC would also apply to the CLR. Proposal would be effective 01/01/2019.

<http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm>

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

<http://www.taxpolicycenter.org/TaxModel/income.cfm>

(3) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(4) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate taxes; and excise taxes.

(5) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.

**Table T19-0002**  
**Economic Security Project Proposal - Cost-of-Living Refund (CLR)**  
**Baseline: Current Law**  
**Distribution of Federal Tax Change by Expanded Cash Income Level, 2019 <sup>1</sup>**  
**Detail Table - Married Tax Units Filing Jointly**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Percent of Tax Units <sup>3</sup> |                   | Percent Change in After-Tax Income <sup>4</sup> | Share of Total Federal Tax Change | Average Federal Tax Change |          | Share of Federal Taxes |                    | Average Federal Tax Rate <sup>5</sup> |                    |
|---|-----------------------------------|-------------------|---|-----------------------------------|----------------------------|----------|------------------------|--------------------|---------------------------------------|--------------------|
|   | With Tax cut                      | With Tax Increase |   |                                   | Dollars                    | Percent  | Change (% Points)      | Under the Proposal | Change (% Points)                     | Under the Proposal |
| Less than 10  | 41.9                              | 0.0               | 58.1  | 3.6                               | -2,590                     | -1,823.1 | -0.2                   | -0.2               | -56.3                                 | -53.2              |
| 10-20   | 49.3                              | 0.0               | 19.2  | 7.5                               | -3,000                     | -1,585.4 | -0.4                   | -0.4               | -18.9                                 | -17.7              |
| 20-30   | 54.2                              | 0.0               | 11.9  | 10.2                              | -3,010                     | -1,077.8 | -0.5                   | -0.5               | -11.7                                 | -10.6              |
| 30-40   | 57.4                              | 0.0               | 9.4   | 10.2                              | -3,280                     | -410.2   | -0.5                   | -0.4               | -9.2                                  | -7.0               |
| 40-50   | 63.2                              | 0.0               | 9.0   | 11.5                              | -3,960                     | -195.2   | -0.6                   | -0.3               | -8.6                                  | -4.2               |
| 50-75   | 63.3                              | 0.0               | 7.0   | 29.2                              | -4,120                     | -84.2    | -1.5                   | 0.3                | -6.5                                  | 1.2                |
| 75-100  | 66.2                              | 0.0               | 3.6   | 20.8                              | -2,820                     | -28.4    | -0.9                   | 2.8                | -3.2                                  | 8.0                |
| 100-200   | 13.5                              | 0.0               | 0.3   | 6.3                               | -330                       | -1.4     | 0.9                    | 23.3               | -0.2                                  | 15.5               |
| 200-500   | 0.1                               | 0.0               | 0.0   | 0.0                               | *                          | 0.0      | 1.7                    | 33.6               | 0.0                                   | 20.1               |
| 500-1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0      | 0.7                    | 12.9               | 0.0                                   | 24.3               |
| More than 1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0      | 1.4                    | 28.7               | 0.0                                   | 30.3               |
| All   | 32.1                              | 0.0               | 1.2   | 100.0                             | -1,650                     | -5.0     | 0.0                    | 100.0              | -1.0                                  | 18.4               |

**Baseline Distribution of Income and Federal Taxes**  
**by Expanded Cash Income Level, 2019 <sup>1</sup>**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Tax Units          |                  | Pre-Tax Income    |                  | Federal Tax Burden |                  | After-Tax Income <sup>4</sup> |                  | Average Federal Tax Rate <sup>5</sup> |
|---|--------------------|------------------|-------------------|------------------|--------------------|------------------|-------------------------------|------------------|---------------------------------------|
|   | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars)  | Percent of Total | Average (dollars)             | Percent of Total |                                       |
| Less than 10  | 1,480              | 2.3              | 4,600             | 0.1              | 140                | 0.0              | 4,460                         | 0.1              | 3.1                                   |
| 10-20   | 2,630              | 4.1              | 15,830            | 0.4              | 190                | 0.0              | 15,640                        | 0.5              | 1.2                                   |
| 20-30   | 3,590              | 5.6              | 25,680            | 0.9              | 280                | 0.1              | 25,400                        | 1.0              | 1.1                                   |
| 30-40   | 3,280              | 5.1              | 35,760            | 1.1              | 800                | 0.1              | 34,960                        | 1.3              | 2.2                                   |
| 40-50   | 3,060              | 4.8              | 46,020            | 1.3              | 2,030              | 0.3              | 43,990                        | 1.5              | 4.4                                   |
| 50-75   | 7,500              | 11.7             | 63,670            | 4.4              | 4,890              | 1.7              | 58,780                        | 5.0              | 7.7                                   |
| 75-100  | 7,770              | 12.2             | 89,250            | 6.4              | 9,950              | 3.7              | 79,300                        | 7.0              | 11.2                                  |
| 100-200   | 20,580             | 32.2             | 146,740           | 27.7             | 23,030             | 22.5             | 123,720                       | 29.0             | 15.7                                  |
| 200-500   | 11,440             | 17.9             | 293,570           | 30.8             | 58,930             | 31.9             | 234,640                       | 30.5             | 20.1                                  |
| 500-1,000   | 1,560              | 2.4              | 683,500           | 9.8              | 166,330            | 12.3             | 517,160                       | 9.2              | 24.3                                  |
| More than 1,000   | 620                | 1.0              | 3,045,470         | 17.4             | 923,140            | 27.2             | 2,122,340                     | 15.0             | 30.3                                  |
| All   | 63,940             | 100.0            | 170,480           | 100.0            | 33,020             | 100.0            | 137,460                       | 100.0            | 19.4                                  |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

\* Non-zero value rounded to zero; \*\* Insufficient data

(1) Calendar years. Baseline is the law in place for each year as of December 12, 2018. Proposal would: replace the EITC with a fully refundable credit equal to the lesser of \$ 4,000 or earned income (\$8,000 for married couples filing a joint return). Credit would phase out ratably between adjusted gross income (AGI), or earned income if greater, of \$30,000 and \$50,000 for singles; \$50,000 and \$90,000 for married couples filing jointly. All dollar amounts would be indexed to the chain-weighted consumer price index after 2019. Eligible individuals must be at least 18 years of age (for married couples, at least one spouse must be at least 18 years of age), or must be students who receive the Pell Grant or meet a two-factor Pell approximation test, or they must be a caregiver for a child under the age of 6. The investment income limitation for purposes of the EITC would also apply to the CLR. Proposal would be effective 01/01/2019.

<http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm>

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

<http://www.taxpolicycenter.org/TaxModel/income.cfm>

(3) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(4) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate taxes; and excise taxes.

(5) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.

**Table T19-0002**  
**Economic Security Project Proposal - Cost-of-Living Refund (CLR)**  
**Baseline: Current Law**  
**Distribution of Federal Tax Change by Expanded Cash Income Level, 2019 <sup>1</sup>**  
**Detail Table - Head of Household Tax Units**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Percent of Tax Units <sup>3</sup> |                   | Percent Change in After-Tax Income <sup>4</sup> | Share of Total Federal Tax Change | Average Federal Tax Change |         | Share of Federal Taxes |                    | Average Federal Tax Rate <sup>5</sup> |                    |
|---|-----------------------------------|-------------------|---|-----------------------------------|----------------------------|---------|------------------------|--------------------|---------------------------------------|--------------------|
|   | With Tax cut                      | With Tax Increase |   |                                   | Dollars                    | Percent | Change (% Points)      | Under the Proposal | Change (% Points)                     | Under the Proposal |
| Less than 10  | 83.3                              | 0.1               | 24.2  | 11.3                              | -1,810                     | 217.6   | -1.0                   | -1.5               | -27.2                                 | -39.7              |
| 10-20   | 66.2                              | 25.0              | 2.6   | 11.2                              | -470                       | 22.2    | -1.4                   | -5.5               | -3.0                                  | -16.5              |
| 20-30   | 55.1                              | 38.7              | 0.8   | 6.5                               | -220                       | 12.1    | -1.0                   | -5.4               | -0.9                                  | -8.0               |
| 30-40   | 71.4                              | 22.7              | 2.7   | 24.8                              | -940                       | -841.0  | -2.2                   | -1.9               | -2.7                                  | -2.3               |
| 40-50   | 75.8                              | 16.0              | 2.5   | 23.5                              | -1,070                     | -47.6   | -1.7                   | 2.3                | -2.3                                  | 2.6                |
| 50-75   | 55.2                              | 8.5               | 1.0   | 21.2                              | -570                       | -10.2   | -0.4                   | 16.4               | -0.9                                  | 8.0                |
| 75-100  | 7.5                               | 1.8               | 0.1   | 1.2                               | -60                        | -0.5    | 1.4                    | 18.7               | -0.1                                  | 12.7               |
| 100-200   | 0.7                               | 0.1               | 0.0   | 0.1                               | *                          | 0.0     | 2.9                    | 35.8               | 0.0                                   | 17.1               |
| 200-500   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 1.3                    | 15.7               | 0.0                                   | 22.0               |
| 500-1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 0.4                    | 4.5                | 0.0                                   | 27.9               |
| More than 1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 1.7                    | 20.7               | 0.0                                   | 31.2               |
| All   | 51.2                              | 16.5              | 1.0   | 100.0                             | -540                       | -8.1    | 0.0                    | 100.0              | -0.9                                  | 10.1               |

**Baseline Distribution of Income and Federal Taxes**  
**by Expanded Cash Income Level, 2019 <sup>1</sup>**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Tax Units          |                  | Pre-Tax Income    |                  | Federal Tax Burden |                  | After-Tax Income <sup>4</sup> |                  | Average Federal Tax Rate <sup>5</sup> |
|---|--------------------|------------------|-------------------|------------------|--------------------|------------------|-------------------------------|------------------|---------------------------------------|
|   | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars)  | Percent of Total | Average (dollars)             | Percent of Total |                                       |
| Less than 10  | 790                | 3.4              | 6,630             | 0.4              | -830               | -0.4             | 7,460                         | 0.5              | -12.5                                 |
| 10-20   | 2,990              | 12.8             | 15,790            | 3.3              | -2,130             | -4.1             | 17,920                        | 4.3              | -13.5                                 |
| 20-30   | 3,780              | 16.1             | 25,450            | 6.8              | -1,810             | -4.4             | 27,260                        | 8.2              | -7.1                                  |
| 30-40   | 3,310              | 14.2             | 35,590            | 8.3              | 110                | 0.2              | 35,480                        | 9.3              | 0.3                                   |
| 40-50   | 2,770              | 11.8             | 45,630            | 8.9              | 2,240              | 4.0              | 43,390                        | 9.6              | 4.9                                   |
| 50-75   | 4,720              | 20.1             | 62,280            | 20.8             | 5,530              | 16.8             | 56,750                        | 21.2             | 8.9                                   |
| 75-100  | 2,370              | 10.1             | 88,370            | 14.8             | 11,320             | 17.3             | 77,050                        | 14.5             | 12.8                                  |
| 100-200   | 2,210              | 9.5              | 134,910           | 21.1             | 23,060             | 32.9             | 111,850                       | 19.7             | 17.1                                  |
| 200-500   | 380                | 1.6              | 265,480           | 7.2              | 58,480             | 14.4             | 207,000                       | 6.3              | 22.0                                  |
| 500-1,000   | 40                 | 0.2              | 655,830           | 1.6              | 182,810            | 4.1              | 473,020                       | 1.3              | 27.9                                  |
| More than 1,000   | 20                 | 0.1              | 5,802,970         | 6.7              | 1,808,560          | 19.0             | 3,994,410                     | 5.2              | 31.2                                  |
| All   | 23,420             | 100.0            | 60,440            | 100.0            | 6,630              | 100.0            | 53,810                        | 100.0            | 11.0                                  |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

\* Non-zero value rounded to zero; \*\* Insufficient data

(1) Calendar years. Baseline is the law in place for each year as of December 12, 2018. Proposal would: replace the EITC with a fully refundable credit equal to the lesser of \$ 4,000 or earned income (\$8,000 for married couples filing a joint return). Credit would phase out ratably between adjusted gross income (AGI), or earned income if greater, of \$30,000 and \$50,000 for singles; \$50,000 and \$90,000 for married couples filing jointly. All dollar amounts would be indexed to the chain-weighted consumer price index after 2019. Eligible individuals must be at least 18 years of age (for married couples, at least one spouse must be at least 18 years of age), or must be students who receive the Pell Grant or meet a two-factor Pell approximation test, or they must be a caregiver for a child under the age of 6. The investment income limitation for purposes of the EITC would also apply to the CLR. Proposal would be effective 01/01/2019.

<http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm>

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

<http://www.taxpolicycenter.org/TaxModel/income.cfm>

(3) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(4) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate taxes; and excise taxes.

(5) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.

**Table T19-0002**  
**Economic Security Project Proposal - Cost-of-Living Refund (CLR)**  
**Baseline: Current Law**  
**Distribution of Federal Tax Change by Expanded Cash Income Level, 2019 <sup>1</sup>**  
**Detail Table - Tax Units with Children**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Percent of Tax Units <sup>3</sup> |                   | Percent Change in After-Tax Income <sup>4</sup> | Share of Total Federal Tax Change | Average Federal Tax Change |         | Share of Federal Taxes |                    | Average Federal Tax Rate <sup>5</sup> |                    |
|---|-----------------------------------|-------------------|---|-----------------------------------|----------------------------|---------|------------------------|--------------------|---------------------------------------|--------------------|
|   | With Tax cut                      | With Tax Increase |   |                                   | Dollars                    | Percent | Change (% Points)      | Under the Proposal | Change (% Points)                     | Under the Proposal |
| Less than 10  | 84.0                              | 0.1               | 31.4  | 4.7                               | -2,320                     | 257.5   | -0.2                   | -0.3               | -35.7                                 | -49.6              |
| 10-20   | 70.2                              | 22.1              | 5.4   | 7.3                               | -970                       | 44.1    | -0.4                   | -1.2               | -6.1                                  | -20.1              |
| 20-30   | 61.1                              | 30.7              | 3.1   | 7.9                               | -840                       | 44.9    | -0.4                   | -1.3               | -3.3                                  | -10.6              |
| 30-40   | 74.1                              | 17.5              | 4.4   | 12.9                              | -1,580                     | 1,062.1 | -0.6                   | -0.7               | -4.5                                  | -4.9               |
| 40-50   | 77.5                              | 11.9              | 4.6   | 13.5                              | -2,010                     | -108.7  | -0.6                   | -0.1               | -4.4                                  | -0.4               |
| 50-75   | 67.1                              | 6.0               | 4.1   | 30.9                              | -2,370                     | -45.2   | -1.4                   | 1.8                | -3.8                                  | 4.6                |
| 75-100  | 51.3                              | 0.8               | 2.5   | 17.8                              | -1,970                     | -18.3   | -0.7                   | 3.9                | -2.2                                  | 9.9                |
| 100-200   | 11.6                              | *                 | 0.2   | 4.4                               | -230                       | -1.0    | 0.9                    | 22.5               | -0.2                                  | 15.9               |
| 200-500   | *                                 | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 1.5                    | 32.2               | 0.0                                   | 20.3               |
| 500-1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 0.6                    | 13.4               | 0.0                                   | 24.9               |
| More than 1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0     | 1.4                    | 29.6               | 0.0                                   | 30.5               |
| All   | 44.6                              | 8.6               | 1.0   | 100.0                             | -1,120                     | -4.7    | 0.0                    | 100.0              | -0.9                                  | 17.3               |

**Baseline Distribution of Income and Federal Taxes**  
**by Expanded Cash Income Level, 2019 <sup>1</sup>**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Tax Units          |                  | Pre-Tax Income    |                  | Federal Tax Burden |                  | After-Tax Income <sup>4</sup> |                  | Average Federal Tax Rate <sup>5</sup> |
|---|--------------------|------------------|-------------------|------------------|--------------------|------------------|-------------------------------|------------------|---------------------------------------|
|   | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars)  | Percent of Total | Average (dollars)             | Percent of Total |                                       |
| Less than 10  | 1,210              | 2.3              | 6,490             | 0.1              | -900               | -0.1             | 7,390                         | 0.2              | -13.9                                 |
| 10-20   | 4,460              | 8.4              | 15,830            | 1.0              | -2,210             | -0.8             | 18,040                        | 1.4              | -13.9                                 |
| 20-30   | 5,660              | 10.6             | 25,460            | 2.1              | -1,870             | -0.8             | 27,330                        | 2.7              | -7.3                                  |
| 30-40   | 4,870              | 9.1              | 35,530            | 2.5              | -150               | -0.1             | 35,680                        | 3.0              | -0.4                                  |
| 40-50   | 4,010              | 7.5              | 45,760            | 2.6              | 1,850              | 0.6              | 43,910                        | 3.1              | 4.0                                   |
| 50-75   | 7,800              | 14.6             | 62,890            | 7.0              | 5,240              | 3.2              | 57,650                        | 7.8              | 8.3                                   |
| 75-100  | 5,390              | 10.1             | 88,900            | 6.8              | 10,770             | 4.6              | 78,130                        | 7.3              | 12.1                                  |
| 100-200   | 11,810             | 22.1             | 145,700           | 24.5             | 23,380             | 21.7             | 122,330                       | 25.1             | 16.0                                  |
| 200-500   | 6,600              | 12.4             | 292,550           | 27.5             | 59,290             | 30.7             | 233,260                       | 26.8             | 20.3                                  |
| 500-1,000   | 960                | 1.8              | 681,900           | 9.3              | 169,580            | 12.7             | 512,320                       | 8.5              | 24.9                                  |
| More than 1,000   | 390                | 0.7              | 3,055,350         | 16.8             | 932,470            | 28.2             | 2,122,880                     | 14.2             | 30.5                                  |
| All   | 53,380             | 100.0            | 131,510           | 100.0            | 23,880             | 100.0            | 107,630                       | 100.0            | 18.2                                  |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

\* Non-zero value rounded to zero; \*\* Insufficient data

(1) Calendar years. Baseline is the law in place for each year as of December 12, 2018. Proposal would: replace the EITC with a fully refundable credit equal to the lesser of \$ 4,000 or earned income (\$8,000 for married couples filing a joint return). Credit would phase out ratably between adjusted gross income (AGI), or earned income if greater, of \$30,000 and \$50,000 for singles; \$50,000 and \$90,000 for married couples filing jointly. All dollar amounts would be indexed to the chain-weighted consumer price index after 2019. Eligible individuals must be at least 18 years of age (for married couples, at least one spouse must be at least 18 years of age), or must be students who receive the Pell Grant or meet a two-factor Pell approximation test, or they must be a caregiver for a child under the age of 6. The investment income limitation for purposes of the EITC would also apply to the CLR. Proposal would be effective 01/01/2019.

<http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm>

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

<http://www.taxpolicycenter.org/TaxModel/income.cfm>

(3) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(4) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate taxes; and excise taxes.

(5) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.

**Table T19-0002**  
**Economic Security Project Proposal - Cost-of-Living Refund (CLR)**  
**Baseline: Current Law**  
**Distribution of Federal Tax Change by Expanded Cash Income Level, 2019 <sup>1</sup>**  
**Detail Table - Elderly Tax Units**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Percent of Tax Units <sup>3</sup> |                   | Percent Change in After-Tax Income <sup>4</sup> | Share of Total Federal Tax Change | Average Federal Tax Change |          | Share of Federal Taxes |                    | Average Federal Tax Rate <sup>5</sup> |                    |
|---|-----------------------------------|-------------------|---|-----------------------------------|----------------------------|----------|------------------------|--------------------|---------------------------------------|--------------------|
|   | With Tax cut                      | With Tax Increase |   |                                   | Dollars                    | Percent  | Change (% Points)      | Under the Proposal | Change (% Points)                     | Under the Proposal |
| Less than 10  | 18.9                              | 0.0               | 14.1  | 4.0                               | -690                       | -1,012.5 | -0.2                   | -0.2               | -13.9                                 | -12.5              |
| 10-20   | 15.6                              | 0.1               | 3.8   | 10.6                              | -590                       | -277.1   | -0.6                   | -0.4               | -3.7                                  | -2.4               |
| 20-30   | 19.4                              | 0.1               | 3.2   | 14.2                              | -800                       | -137.2   | -0.8                   | -0.2               | -3.2                                  | -0.9               |
| 30-40   | 24.4                              | 0.2               | 3.2   | 14.8                              | -1,110                     | -96.5    | -0.8                   | 0.0                | -3.1                                  | 0.1                |
| 40-50   | 25.2                              | 0.4               | 2.7   | 13.3                              | -1,170                     | -55.2    | -0.7                   | 0.7                | -2.5                                  | 2.1                |
| 50-75   | 23.4                              | 0.1               | 2.0   | 23.5                              | -1,160                     | -27.7    | -1.1                   | 3.7                | -1.9                                  | 4.9                |
| 75-100  | 23.2                              | 0.0               | 1.3   | 14.3                              | -1,050                     | -12.2    | -0.5                   | 6.1                | -1.2                                  | 8.5                |
| 100-200   | 7.7                               | 0.0               | 0.2   | 4.5                               | -220                       | -1.1     | 1.1                    | 23.3               | -0.2                                  | 13.8               |
| 200-500   | *                                 | 0.0               | 0.0   | 0.0                               | *                          | 0.0      | 1.4                    | 24.3               | 0.0                                   | 19.6               |
| 500-1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0      | 0.5                    | 9.1                | 0.0                                   | 24.1               |
| More than 1,000   | 0.0                               | 0.0               | 0.0   | 0.0                               | 0                          | 0.0      | 1.9                    | 33.2               | 0.0                                   | 31.0               |
| All   | 17.8                              | 0.1               | 1.0   | 100.0                             | -770                       | -5.7     | 0.0                    | 100.0              | -0.9                                  | 14.5               |

**Baseline Distribution of Income and Federal Taxes**  
**by Expanded Cash Income Level, 2019 <sup>1</sup>**

| Expanded Cash Income Level (thousands of 2018 dollars) <sup>2</sup> | Tax Units          |                  | Pre-Tax Income    |                  | Federal Tax Burden |                  | After-Tax Income <sup>4</sup> |                  | Average Federal Tax Rate <sup>5</sup> |
|---|--------------------|------------------|-------------------|------------------|--------------------|------------------|-------------------------------|------------------|---------------------------------------|
|   | Number (thousands) | Percent of Total | Average (dollars) | Percent of Total | Average (dollars)  | Percent of Total | Average (dollars)             | Percent of Total |                                       |
| Less than 10  | 1,890              | 4.5              | 4,930             | 0.3              | 70                 | 0.0              | 4,860                         | 0.3              | 1.4                                   |
| 10-20   | 5,800              | 13.8             | 15,720            | 2.5              | 210                | 0.2              | 15,500                        | 2.9              | 1.4                                   |
| 20-30   | 5,720              | 13.7             | 25,410            | 3.9              | 580                | 0.6              | 24,830                        | 4.5              | 2.3                                   |
| 30-40   | 4,300              | 10.3             | 35,620            | 4.1              | 1,150              | 0.9              | 34,460                        | 4.7              | 3.2                                   |
| 40-50   | 3,670              | 8.8              | 45,820            | 4.5              | 2,110              | 1.4              | 43,710                        | 5.1              | 4.6                                   |
| 50-75   | 6,510              | 15.5             | 62,730            | 11.0             | 4,210              | 4.8              | 58,520                        | 12.1             | 6.7                                   |
| 75-100  | 4,390              | 10.5             | 88,540            | 10.5             | 8,560              | 6.6              | 79,970                        | 11.2             | 9.7                                   |
| 100-200   | 6,490              | 15.5             | 139,790           | 24.4             | 19,510             | 22.3             | 120,280                       | 24.8             | 14.0                                  |
| 200-500   | 2,230              | 5.3              | 297,740           | 17.9             | 58,360             | 22.9             | 239,370                       | 17.0             | 19.6                                  |
| 500-1,000   | 290                | 0.7              | 692,220           | 5.4              | 166,830            | 8.5              | 525,380                       | 4.9              | 24.1                                  |
| More than 1,000   | 160                | 0.4              | 3,541,060         | 15.5             | 1,097,610          | 31.3             | 2,443,450                     | 12.6             | 31.0                                  |
| All   | 41,920             | 100.0            | 88,570            | 100.0            | 13,570             | 100.0            | 75,000                        | 100.0            | 15.3                                  |

Source: Urban-Brookings Tax Policy Center Microsimulation Model (version 0718-1).

Number of AMT Taxpayers (millions). Baseline: 0.2 Proposal: 0.2

\* Non-zero value rounded to zero; \*\* Insufficient data

(1) Calendar years. Baseline is the law in place for each year as of December 12, 2018. Proposal would: replace the EITC with a fully refundable credit equal to the lesser of \$ 4,000 or earned income (\$8,000 for married couples filing a joint return). Credit would phase out ratably between adjusted gross income (AGI), or earned income if greater, of \$30,000 and \$50,000 for singles; \$50,000 and \$90,000 for married couples filing jointly. All dollar amounts would be indexed to the chain-weighted consumer price index after 2019. Eligible individuals must be at least 18 years of age (for married couples, at least one spouse must be at least 18 years of age), or must be students who receive the Pell Grant or meet a two-factor Pell approximation test, or they must be a caregiver for a child under the age of 6. The investment income limitation for purposes of the EITC would also apply to the CLR. Proposal would be effective 01/01/2019.

<http://www.taxpolicycenter.org/taxtopics/Baseline-Definitions.cfm>

(2) Includes both filing and non-filing units but excludes those that are dependents of other tax units. Tax units with negative adjusted gross income are excluded from their respective income class but are included in the totals. For a description of expanded cash income, see

<http://www.taxpolicycenter.org/TaxModel/income.cfm>

(3) Includes tax units with a change in federal tax burden of \$10 or more in absolute value.

(4) After-tax income is expanded cash income less: individual income tax net of refundable credits; corporate income tax; payroll taxes (Social Security and Medicare); estate taxes; and excise taxes.

(5) Average federal tax (includes individual and corporate income tax, payroll taxes for Social Security and Medicare, the estate tax, and excise taxes) as a percentage of average expanded cash income.